#### **CITY OF MANSON**

## INDEPENDENT AUDITORS' REPORTS PRIMARY GOVERNMENT BASIC FINANCIAL STATEMENTS AND SUPPLEMENTARY INFORMATION

**JUNE 30, 2009** 

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#### CITY OF MANSON OFFICIALS JUNE 30, 2009

<u>Name</u>	<u>Title</u>	Term Expires
David George	Mayor	December 31, 2009
Jeff Bohn Joe Horan Randy Kaiser Steve Smothers Paul Zeka	Mayor Pro tem Council Member Council Member Council Member Council Member	December 31, 2009 December 31, 2011 December 31, 2011 December 31, 2009 December 31, 2009
Becky Thompson	Clerk/Treasurer	December 31, 2009

## WINTHER, STAVE & Co., LLP Certified Public Accountants

1316 West 18th Street P.O. Box 175 Spencer, Iowa 51301-0175 Phone 712-262-3117 FAX 712-262-3159 1004 21st Street #4 P.O. Box 187 Milford, Iowa 51351 Phone 712-338-2488 FAX 712-338-2510

#### INDEPENDENT AUDITORS' REPORT

To the Honorable Mayor and Members of the City Council City of Manson Manson, IA 50563

We have audited the accompanying financial statements of the governmental activities, business type activities, each major fund, and the aggregate remaining fund information of the City of Manson, as of and for the year ended June 30, 2009, which collectively comprise the basic financial statements of the City's primary government as listed in the table of contents. These financial statements are the responsibility of City of Manson's management. Our responsibility is to express opinions on these financial statements based on our audit.

We conducted our audit in accordance with U.S. generally accepted auditing standards and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements. An audit also includes assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall financial statement presentation. We believe that our audit provides a reasonable basis for our opinions.

As described in Note 1, these financial statements were prepared on the basis of cash receipts and disbursements, which is a comprehensive basis of accounting other than U.S. generally accepted accounting principles.

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective cash basis financial position of the governmental activities, the business-type activities, each major fund and the aggregate remaining fund information for the primary government of the City of Manson at June 30, 2009, and the respective changes in cash basis financial position for the year then ended in conformity with the basis of accounting described in Note 1.

In accordance with *Government Auditing Standards*, we have also issued our report dated January 20, 2010 on our consideration of the City of Manson's internal control over financial reporting and our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is to describe the scope of

our testing of internal control over financial reporting and compliance and the results of that testing and not to provide an opinion on internal control over financial reporting or compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* and should be considered in assessing the results of our audit.

Budgetary comparison information on pages 14 through 16 is not a required part of the basic financial statements, but is supplementary information required by the Governmental Accounting Standards Board. We applied limited procedures, consisting principally of inquiries of management regarding the methods of measurement and presentation of the required supplementary information. We did not audit the information and express no opinion on it.

The City has not presented management's discussion and analysis which introduces the basic financial statements by presenting certain financial information as well as management's analytical insight on that information that the Government Accounting Standards Board has determined is necessary to supplement, although not required to be a part of, the basic financial statements.

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the basic financial statements of the City's primary government. Other supplementary information included in Schedules 1 through 3 is presented for purposes of additional analysis and is not a required part of the basic financial statements. Such information has been subjected to the auditing procedures applied in our audit of the basic financial statements and, in our opinion, is fairly stated in all material respects in relation to the basic financial statements taken as a whole.

Winther Stant Co. Las

January 20, 2010



#### CITY OF MANSON STATEMENT OF ACTIVITIES AND NET ASSETS - CASH BASIS AS OF AND FOR THE YEAR ENDED JUNE 30, 2009

			Program Receipt	s
			Operating	Capital
		Charges for	Grants and	Grants and
	Disbursements	Service	Contributions	Contributions
ELINOTIONO/DDOODAMC.	Dispuisements	<u>Gervice</u>	Oommond	Continuations
FUNCTIONS/PROGRAMS:				
Governmental activities:	A 047 700		Ф 44 OOO	
Public safety	\$ 217,786	<b>0.1.7.100</b>	\$ 41,800	
Public works	251,268	\$117,109	157,062	
Health and social services	6,435			
Culture and recreation	192,371	25,285	2,279	
Community and economic				
development	73,956			
General government	229,657			
Debt service	166,354			
Total governmental activities	1,137,827	142,394	201,141	
	_1,131,021	142,004	201,171	
Business-type activities:	007.600	101 010		
Water	237,693	191,949		
Sewer	<u>154,282</u>	<u>158,748</u>		
Total business-type activities	<u>391,975</u>	<u>350,697</u>		
TOTAL	\$1,529,802	<u>\$493,091</u>	<u>\$201,141</u>	\$
General Receipts:				
Property taxes levied for:				
General purposes				
Debt service				
Local option sales tax				
Unrestricted investment earnings .				
Loan proceeds				
Miscellaneous				
Total general receipts				
Change in cash basis net assets				
Cash basis net assets -				
beginning of year				
Cash basis net assets - end of year				
Cash basis net assets				
Restricted:				
Debt service				
Streets				
Other purposes				
Unrestricted				

Total cash basis net assets

	ement) Receipts and ( ash Basis Net Assets	Changes in
Governmental <u>Activities</u>	Business-Type <u>Activities</u>	<u>Total</u>
\$ (175,986) 22,903 (6,435) (164,807)		\$ (175,986) 22,903 (6,435) (164,807)
(73,956) (229,657) (166,354) (794,292)		(73,956) (229,657) (166,354) (794,292)
	\$ (45,744) <u>4,466</u> (41,278)	(45,744) <u>4,466</u> (41,278)
(794,292)	<u>(41,278)</u>	<u>(835,570</u> )
437,153 166,153 125,718 16,879 50,652 96,255 892,810 98,518	1,371  1,600  2,971  (38,307)	437,153 166,153 125,718 18,250 50,652 97,855 895,781
_1,009,686 \$1,108,204	322,466 \$284,159	1,332,152 \$1,392,363
\$ 22,057 282,714 222,799 580,634	\$ 12,611 271,548	\$ 34,668 282,714 222,799 852,182
<u>\$1,108,204</u>	<u>\$ 284,159</u>	<u>\$1,392,363</u>

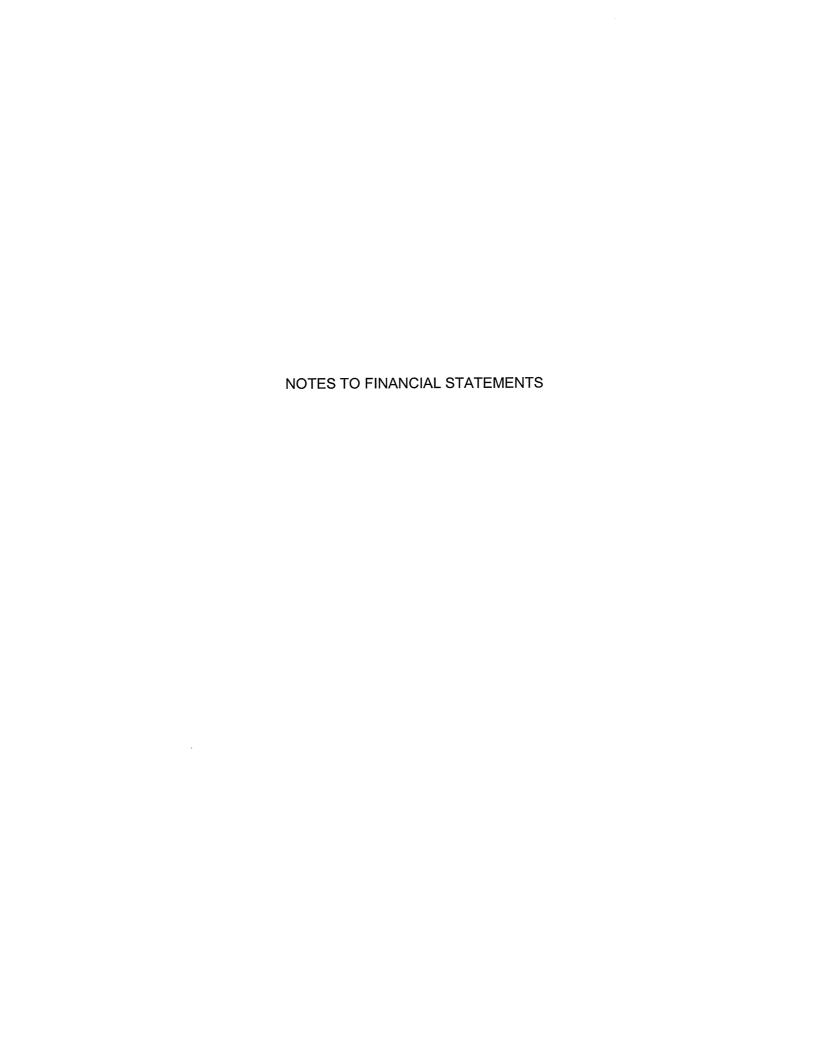
#### CITY OF MANSON STATEMENT OF CASH RECEIPTS, DISBURSEMENTS, AND CHANGES IN CASH BALANCES GOVERNMENTAL FUNDS AS OF AND FOR THE YEAR ENDED JUNE 30, 2009

		Special Revenue
	<u>General</u>	Road Use
RECEIPTS: Property tax Licenses and permits Use of money and property	\$311,684 3,224 31,798	
Intergovernmental	81,860 142,394 <u>30,376</u>	\$157,062
TOTAL RECEIPTS	601,336	157,062
DISBURSEMENTS: Operating:		
Public safety Public works Health and social services	217,786 109,083 6,435	142,185
Culture and recreation  Community and economic development  General government	192,371 23,304 113,817	
Debt service TOTAL DISBURSEMENTS	662,796	142,185
EXCESS (DEFICIENCY) OF RECEIPTS OVER (UNDER) DISBURSEMENTS	(61,460)	14,877
OTHER FINANCING SOURCES (USES): Operating transfers in (out)	8,457 8,457	
NET CHANGE IN CASH BALANCES	(53,003)	14,877
CASH BALANCE - BEGINNING OF YEAR	633,637	267,837
CASH BALANCE - END OF YEAR	<u>\$580,634</u>	<u>\$282,714</u>
CASH BASIS FUND BALANCES: Reserved: Debt service		
General fund	\$580,634	<u>\$282,714</u>
TOTAL CASH BASIS FUND BALANCES	<u>\$580,634</u>	<u>\$282,714</u>

	•	
Debt <u>Service</u>	Other Nonmajor Governmental <u>Funds</u>	Total Governmental Funds (Memorandum <u>Only)</u>
\$166,153	\$261,142	\$ 738,979
166,153	<u>50,652</u> _ <u>311,794</u>	3,224 31,798 238,922 142,394 81,028 1,236,345
<u>166,354</u> 166,354	50,652 115,840 166,492	217,786 251,268 6,435 192,371 73,956 229,657 166,354 1,137,827
(201)	<u> 145,302</u>	<u>98,518</u>
	(8,457) (8,457)	
(201)	136,845	98,518
22,258	85,954	1,009,686
\$ 22,057	<u>\$222,799</u>	<u>\$1,108,204</u>
\$ 22,057		\$ 22,057
-	\$222,799	580,634 505,513
\$ 22,057	<u>\$222,799</u>	<u>\$1,108,204</u>

# CITY OF MANSON STATEMENT OF CASH RECEIPTS, DISBURSEMENTS, AND CHANGES IN CASH BALANCES PROPRIETARY FUNDS AS OF AND FOR THE YEAR ENDED JUNE 30, 2009

	Water	Sewer	<u>Total</u>
OPERATING RECEIPTS: Charges for service	\$191,949	\$158,748 1,600	\$350,697 1,600
TOTAL RECEIPTS	191,949	160,348	352,297
OPERATING DISBURSEMENTS: Business type activities TOTAL OPERATING DISBURSEMENTS	237,693 237,693	28,875 28,875	266,568 266,568
EXCESS (DEFICIENCY) OF OPERATING RECEIPTS OVER (UNDER) OPERATING DISBURSEMENTS	_(45,744)	131,473	85,729
NONOPERATING RECEIPTS (DISBURSEMENTS): Interest on investments	1,371	(125,407)	1,371 (125,407)
TOTAL NONOPERATING RECEIPTS (DISBURSEMENTS)	1,371	(125,407)	(124,036)
NET CHANGE IN CASH BALANCES	(44,373)	6,066	(38,307)
CASH BALANCE - BEGINNING OF YEAR	229,236	93,230	322,466
CASH BALANCE - END OF YEAR	<u>\$184,863</u>	<u>\$ 99,296</u>	<u>\$284,159</u>
CASH BASIS FUND BALANCES: Reserved for debt service	<u>\$184,863</u>	\$ 12,611 <u>86,685</u>	\$ 12,611 _271,548
TOTAL CASH BASIS FUND BALANCES	<u>\$184,863</u>	\$ 99,296	<u>\$284,159</u>



#### CITY OF MANSON NOTES TO FINANCIAL STATEMENTS YEAR ENDED JUNE 30, 2009

#### 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

The City of Manson, Iowa is a political subdivision of the State of Iowa located in Calhoun County. The City operates under the Mayor-Council form of government with the Mayor and City Council Members elected on a non-partisan basis. The City provides numerous services to citizens including public safety, public works, health and social services, culture and recreation, community and economic development, and general government. The City also provides water and sewer utilities for its citizens.

#### A. Reporting Entity

For financial reporting purposes, the City has included all funds, organizations, agencies, boards, commissions, and authorities. The City has also considered all potential component units for which it is financially accountable, and other organizations for which the nature and significance of their relationship with the City are such that exclusion would cause the City's financial statements to be misleading or incomplete. The Governmental Accounting Standards Board has set forth criteria to be considered in determining financial accountability. These criteria include appointing a voting majority of an organization's governing body, and (1) the ability of the City to impose its will on that organization or (2) the potential for the organization to provide specific benefits to, or impose specific financial burdens on the City. The City has no component units which meet the Government Accounting Standards Board criteria.

#### Jointly Governed Organizations

The City also participates in several jointly governed organizations that provide goods or services to the citizenry of the City but do not meet the criteria of a joint venture since there is no ongoing financial interest or responsibility by the participating governments. City officials are members of the following boards and commissions: Calhoun County Assessor's Conference Board, Calhoun County Emergency Management Commission, Calhoun County Joint E911 Service Board, Calhoun County Economic Development, Calhoun County Ambulance Authority, North Central Iowa Regional Solid Waste Agency, and Calhoun County Landfill Authority.

#### B. Basis of Presentation

<u>Government-Wide Financial Statements</u> - The statement of activities and net assets reports information on all of the nonfiduciary activities of the primary government of the City. For the most part, the effect of interfund activity has been removed from this statement. Governmental activities, which are supported by tax and intergovernmental revenues, are reported separately from business-type activities, which rely to a significant extent on fees and charges for services.

The statement of activities and net assets presents the City's nonfiduciary net assets. Net assets are reported in two categories:

Restricted net assets results when constraints placed on net asset use are either externally imposed or imposed by law through constitutional provisions or enabling legislation.

*Unrestricted net assets* consist of net assets that do not meet the definition of the preceding category. Unrestricted net assets often have constraints on resources imposed by management, which can be removed or modified.

The statement of activities and net assets demonstrates the degree to which the direct disbursements of a given function are offset by program receipts. Direct disbursements are those clearly identifiable with a specific function. Program receipts include (1) charges to customers or applicants who purchase, use, or directly benefit from goods, services, or privileges provided by a given function and (2) grants, contributions, and interest on investments restricted to meeting the operational or capital requirements of a particular function. Property tax and other items not properly included among program receipts are reported instead as general receipts.

<u>Fund Financial Statements</u> - Separate financial statements are provided for governmental funds and proprietary funds. Major individual governmental and proprietary funds are reported as separate columns in the fund financial statements. All remaining governmental funds are aggregated and reported as other nonmajor governmental funds.

The City reports the following major governmental funds:

The General Fund is the general operating fund of the City. All general tax receipts and other receipts that are not allocated by law or contractual agreement to some other fund are accounted for in this fund. From the fund are paid the general operating disbursements, the fixed charges and the capital improvement costs that are not paid from other funds.

#### Special Revenue:

The Road Use Fund is used to account for road construction and maintenance.

The Debt Service Fund is utilized to account for the payment of interest and principal on the City's general long-term debt.

Additionally, the City reports the following major proprietary funds:

The Water Fund accounts for the operation and maintenance of the City's water system.

The Sewer Fund accounts for the operation and maintenance of the City's waste water treatment and sanitary sewer system.

#### C. Measurement Focus and Basis of Accounting

The City of Manson maintains its financial records on the basis of cash receipts and disbursements and the financial statements of the City are prepared on that basis. The cash basis of accounting does not give effect to accounts receivable, accounts payable or accrued items. Accordingly, the financial statements do not present financial position and results of operations of the funds in accordance with U.S. generally accepted accounting principles.

Proprietary funds distinguish operating receipts and disbursements from nonoperating items. Operating receipts and disbursements generally result from providing services and producing and delivering goods in connection with a proprietary fund's principal ongoing operations. All receipts and disbursements not meeting this definition are reported as nonoperating receipts and disbursements.

#### D. Budgets and Budgetary Accounting

The budgetary comparison and related disclosures are reported as Required Supplementary Information. During the year ended June 30, 2009, disbursements did not exceed the amounts budgeted.

#### 2. CASH AND POOLED INVESTMENTS

The City's deposits in banks at June 30, 2009 were entirely covered by federal depository insurance or by the State Sinking Fund in accordance with Chapter 12C of the Code of Iowa. This chapter provides for additional assessments against the depositories to ensure there will be no loss of public funds.

The City is authorized by statute to invest public funds in obligations of the United States government, its agencies and instrumentalities; certificates of deposit or other evidences of deposit at federally insured depository institutions approved by the City Council; certain prime eligible bankers acceptances; certain high rated commercial paper; perfected repurchase agreements; and certain registered open-ended management investment companies.

Interest rate risk - the City's investment policy limits the investment of operating funds (funds expected to be expended in the current budget year or within 15 months of receipt) in instruments that mature within 397 days. Funds not identified as operating funds may be invested in investments with maturities longer than 397 days but the maturities shall be consistent with the needs and use of the City.

#### 3. BONDS AND NOTES PAYABLE

Annual debt service requirements to maturity for general obligation bonds and sewer revenue note are as follows:

Year Ending	Gene Obligation			Sev <u>Revenue</u>			]	<u>otal</u>	
<u>June 30,</u>	Principal	Interest	<u> </u>	Principal	<u>Interest</u>		<u>Principal</u>	<u>lr</u>	nterest
2010	\$130,000	\$24,085	\$	78,000	\$ 44,280	\$	208,000	\$ 6	68,365
2011	80,000	19,360		80,000	41,940		160,000	(	61,300
2012	85,000	16,680		82,000	39,540		167,000		56,220
2013	85,000	13,705		85,000	37,080		170,000	į	50,785
2014	90,000	10,645		87,000	34,530		177,000	4	45,175
2015 - 2019	190,000	11,020		476,000	131,880		666,000	14	42,900
2020 - 2024	·	•		490,000	57,780		490,000	,	57,780
2025				98,000	2,940	_	98,000		2,940
Total	<u>\$660,000</u>	<u>\$95,495</u>	<u>\$1</u>	,476,000	\$389,970	<u>\$2</u>	2,136,000	<u>\$48</u>	85,465

The City has pledged future sewer customer receipts, net of specified operating disbursements, to repay \$1,813,000 in sewer revenue notes issued in January 2002 and September 2004. Proceeds from the notes provided financing for the construction of improvements to the sewer treatment plant. The notes are payable solely from sewer customer net receipts and are payable through 2025. Annual principal and interest payments on the notes are expected to require less than 96 percent of net receipts. The total principal and interest remaining to be paid on the notes is \$1,865,970. For the current year, principal and interest paid and total customer net receipts were \$125,407 and \$131,473, respectively.

The resolutions providing for the issuance of the revenue notes include the following provisions.

- (a) The notes are subject to optional redemption at a price of par plus accrued interest after January 2012 and September 2014 for the Series 2002 and Series 2004 Revenue Notes, respectively.
- (b) The notes will only be redeemed from the future earnings of the sewer enterprise activity and the note holders hold a lien on the future earnings of the fund.
- (c) Sufficient monthly transfers shall be made to separate sewer revenue notes sinking and reserve funds for the purpose of making the principal and interest payments when due.

During the fiscal year ended June 30, 2009, the City also had the following unsecured short-term note activity with a local nonprofit organization. Proceeds of the note were loaned on a short-term basis to develop local housing and were repaid in full, with interest at 4.0% at June 30, 2009:

Original date Maturity date	4-25-2008 8-21 <b>-</b> 2008
Interest rate	4.0%
Balance - June 30, 2008 Advance	-0- \$50,000
Repayments	<u>(50,000)</u>
Balance - June 30, 2009	<u>\$ 0</u>

#### 4. PENSION AND RETIREMENT BENEFITS

The City contributes to the Iowa Public Employees Retirement System (IPERS) which is a cost-sharing multiple-employer defined benefit pension plan administered by the State of Iowa. IPERS provides retirement and death benefits which are established by State statute to plan members and beneficiaries. IPERS issues a publicly available financial report that includes financial statements and required supplementary information. The report may be obtained by writing to IPERS, PO Box 9117, Des Moines, IA 50306-9117.

Most regular plan members are required to contribute 4.10% of their annual covered salary and the City is required to contribute 6.35% of covered salary. Certain employees in special risk occupations and the City contribute an actuarially determined contribution rate, respectively. Contribution requirements are established by state statute. The City's contribution to IPERS for the year ended June 30, 2009 was \$10,620, equal to the required contribution.

#### 5. COMPENSATED ABSENCES

City employees accumulate a limited amount of earned but unused vacation time for subsequent use or for payment upon termination, retirement, or death. These accumulations are not recognized as disbursements by the City until used or paid. The City's approximate liability for earned vacation time termination payments payable to employees at June 30, 2009, primarily relating to the General Fund, is approximately \$10,617. The liability for compensated absences has been computed based on rates of pay as of June 30, 2009.

#### 6. INTERFUND TRANSFERS

The detail of interfund transfers for the year ended June 30, 2009 is as follows:

<u>Transfer to</u> <u>Transfer from</u> <u>Amount</u>

General Special Revenue: Emergency \$ 8,457

Total \$ 8,457

#### 7. CLOSURE AND POSTCLOSURE CARE COSTS

During the fiscal year ended June 30, 2009, the City incurred approximately \$100 due Calhoun County Landfill Authority for its per capita assessment for costs associated with the landfill which was closed in 1992. To comply with State regulations, the Landfill authority will be incurring future expenses for the monitoring and care of the closed landfill. Member political subdivisions are assessed per capita fees on an annual basis depending on estimated costs to be incurred.

The City is also a member of an operating landfill organization and is annually assessed per capita fees based on the estimated costs of operating the landfill. The City will record any closure and post closure care costs when disbursements are made for such expenses subsequent to the closure of the landfill. There are currently no plans to close the landfill.

#### 8. RISK MANAGEMENT

The City is exposed to various risks of loss related to torts; theft; damage to and destruction of assets; errors and omissions; injuries to employees; and natural disasters. These risks are covered by the purchase of commercial insurance. The City assumes liability for any deductibles and claims in excess of coverage limitations. Settled claims from these risks have not exceeded commercial insurance coverage in any of the past three fiscal years.

#### 9. SUBSEQUENT EVENTS

In July 2009, the City entered into a construction contract for street improvements totaling approximately \$715,000 which was financed through the issuance of \$750,000 general obligation notes in August 2009. The City also entered into a contract for engineering services totaling approximately \$250,000 related to anticipated water improvement projects in July 2009 and paid approximately \$50,000 in drainage district assessments in September 2009.



# CITY OF MANSON BUDGETARY COMPARISON SCHEDULE OF RECEIPTS, DISBURSEMENTS, AND CHANGES IN BALANCES BUDGET AND ACTUAL (CASH BASIS) - ALL GOVERNMENTAL FUNDS AND PROPRIETARY FUNDS REQUIRED SUPPLEMENTARY INFORMATION YEAR ENDED JUNE 30, 2009

	Governmental	Proprietary	
	Fund Types	Fund Type	
	Actual	Actual	Total
RECEIPTS:	Actual	riotaar	10101
Property and other city taxes	\$ 738,979		\$ 738,979
Licenses and permits	3,224		3,224
Use of money and property	31,798	\$ 1,371	33,169
Intergovernmental	238,922	Ψ 1,011	238,922
Charges for service	142,394	350,697	493,091
Miscellaneous	81,028	1,600	82,628
TOTAL RECEIPTS	1,236,345	353,668	1,590,013
TOTAL RECEIPTS	1,200,040		
DISBURSEMENTS:			
Public safety	217,786		217,786
Public works	251,268		251,268
Health and social services	6,435		6,435
Culture and recreation	192,371		192,371
Community and economic development	73,956		73,956
General government	229,657		229,657
Debt service	166,354		166,354
Business-type activities	100,004	391,975	391,975
TOTAL DISBURSEMENTS	1,137,827	391,975	1,529,802
TOTAL DISBONSEMENTS	1,101,021		
EXCESS (DEFICIENCY) OF RECEIPTS OVER			
(UNDER) DISBURSEMENTS	98,518	(38,307)	60,211
(UNDER) DISDURSEMENTS	00,010	(00,001)	,
BALANCES - BEGINNING OF YEAR	1,009,686	322,466	1,332,152
DALANCES - BEGINNING OF TEAR			
BALANCES - END OF YEAR	\$1,108,204	\$ 284,159	\$1,392,363
DUTELLIANCE - FLAD OL 1 FLAL	T .   .   V V   - V .		

	3.34110.37.20.3	Final to Actual Variance
Budgete	ed Amounts	Positive
<u>Duagete</u> <u>Original</u>	Final	(Negative)
Original	rillai	(ivegative)
\$ 611,832	\$ 740,832	\$ (1,853)
3,400	3.400	(176)
37,003	37.003	(3,834)
198,206	204,175	34,747
485,550	491,750	1.341
13,000	65,328	17,300
1,348,991	1,542,488	47,525
1,010,001		,
182,310	235,605	17,819
262,612	308,812	57,544
6,435	6,435	•
155,478	228,478	36,107
26,900	77,553	3,597
248,202	266,202	36,545
166,354	166,355	1
355,700	445,700	53,725
1,403,991	1,735,140	205,338
(55,000)	(192,652)	\$ 252,863
, , ,	, , ,	
1,332,153	1,332,153	
\$1,277,153	\$1,139,50 <u>1</u>	

#### CITY OF MANSON NOTES TO REQUIRED SUPPLEMENTARY INFORMATION - BUDGETARY REPORTING JUNE 30, 2009

The budgetary comparison is presented as Required Supplementary Information in accordance with Governmental Accounting Standards Board Statement No. 41 for governments with significant budgetary perspective differences resulting from not being able to present budgetary comparisons for the General Fund and each major Special Revenue Fund.

In accordance with the Code of Iowa, the City Council annually adopts a budget on the cash basis following required public notice and hearing for all funds, except fiduciary funds. The annual budget may be amended during the year utilizing similar statutorily prescribed procedures.

Formal and legal budgetary control is based upon ten major classes of disbursements known as functions, not by fund or fund type. These ten functions are: public safety, public works, health and social services, culture and recreation, community and economic development, general government, debt service, capital projects, business-type activities and non-program. Function disbursements required to be budgeted include disbursements for the general fund, special revenue funds, debt service fund, capital projects funds and proprietary funds. Although the budget document presents function disbursements by fund, the legal level of control is at the aggregated function level, not by fund. During the year, one budget amendment increased budgeted disbursements by \$331,149. The budget amendment is reflected in the final budgeted amounts.

During the year ended June 30, 2009, disbursements did not exceed the amounts budgeted.



CITY OF MANSON
SCHEDULE OF CASH RECEIPTS, DISBURSEMENTS, AND CHANGES IN CASH BALANCES NONMAJOR GOVERNMENTAL FUNDS
AS OF AND FOR THE YEAR ENDED JUNE 30, 2009

		Special Revenue			Total
	TSOT	Housing Rehabilitation	Emergency	Trust & Agency	Nonmajor Governmental <u>Funds</u>
RECEIP I S: Property tax Miscellaneous TOTAL RECEIPTS	\$125,718 125,718	\$ 50,652 50,652	\$ 8,457	\$126,967 126,967	\$261,142 50,652 311,794
DISBURSEMENTS: Operating: Community and economic development		50,652		<u>115,840</u> <u>115,840</u>	50,652 115,840 166,492
EXCESS OF RECEIPTS OVER DISBURSEMENTS	125,718		8,457	11,127	145,302
OTHER FINANCING SOURCES (USES): Operating transfers out			(8,457) (8,457)		(8,457) (8,457)
NET CHANGE IN CASH BALANCES	125,718			11,127	136,845
BALANCES - BEGINNING OF YEAR		1,074		84,880	85,954
BALANCES - END OF YEAR	\$125,718	\$ 1,074	S	\$ 96,007	\$222,799
CASH BASIS FUND BALANCES: Unreserved: Special revenue funds	\$125,718	\$ 1,074		<u>700'96</u> \$	\$222,799
TOTAL CASH BASIS FUND BALANCES	\$125,718	\$ 1,074	\$	\$ 96,007	\$222,799

CITY OF MANSON SCHEDULE OF INDEBTEDNESS YEAR ENDED JUNE 30, 2009

Interest Due and <u>Unpaid</u>					
Interest <u>Paid</u>		\$ 4,625	24,610 29,235	7,150 43,257 50,407	\$ 79,642
Balance End of <u>Year</u>		\$ 50,000	610,000	206,000 1,270,000 1,476,000	\$2,136,000
Redeemed During <u>Year</u>		\$ 50,000	75,000	14,000 61,000 75,000	\$200,000
Issued During <u>Year</u>					
Balance Beginning <u>of Year</u>		100,000	900,000 <u>685,000</u> 785,000	220,000 1,331,000 1,551,000	\$2,336,000
Amount Originally <u>Issued</u>		340,000 \$ 100,000	000,006	309,000 1,504,000 _	<del>S</del> ∥
Interest <u>Rates</u>		3.20 - 4.25%	1.90 - 3.90%	3.00% 3.00%	
Date of Issue		Nov. 1, 2001	Dec. 1, 2003	Jan. 24, 2002 Sept. 29, 2004	
Obligation	General Obligation Debt:	Street improvement bonds	Aquatic center	Revenue Notes: Sewer	TOTAL

#### CITY OF MANSON BOND AND NOTE MATURITIES JUNE 30, 2009

	Bond	General Obligation Bond Issued November 1, 2001		General Obligation Bond Issued <u>December 1, 2003</u>			General
Year Ending	Interest		Interest			C	bligation
<u>June 30,</u>	<u>Rates</u>	<u>Amount</u>	<u>Rates</u>		<u>Amount</u>		<u>Total</u>
2010		\$ 50,000		\$	80,000	\$	130,000
2011					80,000		80,000
2012					85,000		85,000
2013					85,000		85,000
2014					90,000		90,000
2015					95,000		95,000
2016					95,000		95,000
		\$ 50,000		\$	610,000	<u>\$</u>	660,000

		Sewer Revenue Note Issued		Sewer Revenue Note Issued			
		January 24, 2002		September 29, 2004		F	Revenue
Year Ending	Interest	Interest		Interest		Notes	
<u>June 30,</u>	<u>Rates</u>	<u>Amount</u>	<u>Rates</u>		<u>Amount</u>		<u>Total</u>
2010		\$ 15,000		\$	63,000	\$	78,000
2011		15,000			65,000		80,000
2012		15,000			67,000		82,000
2013		16,000			69,000		85,000
2014		16,000			71,000		87,000
2015		17,000			73,000		90,000
2016		17,000			75,000		92,000
2017		18,000			77,000		95,000
2018		18,000			80,000		98,000
2019		19,000			82,000		101,000
2020		20,000			85,000		105,000
2021		20,000			87,000		107,000
2022					90,000		90,000
2023					93,000		93,000
2024					95,000		95,000
2025					98,000		98,000
		\$206,000		<u>\$1</u>	,270,000	<u>\$1</u>	<u>,476,000</u>

## WINTHER, STAVE & Co., LLP Certified Public Accountants

1316 West 18th Street P.O. Box 175 Spencer, Iowa 51301-0175 Phone 712-262-3117 FAX 712-262-3159 1004 21st Street #4 P.O. Box 187 Milford, Iowa 51351 Phone 712-338-2488 FAX 712-338-2510

INDEPENDENT AUDITORS' REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS

To the Honorable Mayor and Members of the City Council City of Manson, Iowa

We have audited the accompanying financial statements of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the primary government of the City of Manson, Iowa, as of and for the year ended June 30, 2009, which collectively comprise the City's basic financial statements listed in the table of contents, and have issued our report thereon dated January 20, 2010. Our report expressed unqualified opinions on the financial statements which were prepared in conformity with an other comprehensive basis of accounting. We conducted our audit in accordance with U.S. generally accepted auditing standards, and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States.

#### Internal Control Over Financial Reporting

In planning and performing our audit, we considered the City's internal control over financial reporting as a basis for designing our auditing procedures for the purpose of expressing our opinions on the financial statements but not for the purpose of expressing our opinion on the effectiveness of the City's internal control over financial reporting. Accordingly, we do not express an opinion on the effectiveness of the City's internal control over financial reporting.

Our consideration of internal control over financial reporting was for the limited purpose described in the preceding paragraph and would not necessarily identify all deficiencies in internal control over financial reporting that might be significant deficiencies or material weaknesses. However, as discussed below, we identified a certain deficiency in internal control over financial reporting that we consider to be a significant deficiency and a material weakness.

A control deficiency exists when the design or operation of the control does not allow management or employees, in the normal course of performing their assigned functions, to prevent or detect misstatements on a timely basis. A significant deficiency is a control deficiency, or combination of control deficiencies, that adversely affects the City's ability to initiate, authorize, record, process or report financial data reliably in accordance with an other

comprehensive basis of accounting such that there is more than a remote likelihood a misstatement of the City's financial statements that is more than inconsequential will not be prevented or detected by the City's internal control. We consider the deficiency in internal control described in Part I of the accompanying Schedule of Findings to be a significant deficiency in internal control over financial reporting.

A material weakness is a significant deficiency, or combination of significant deficiencies, that results in more than a remote likelihood a material misstatement of the financial statements will not be prevented or detected by the City's internal control.

Our consideration of the internal control over financial reporting was for the limited purpose described in the first paragraph of this section and would not necessarily identify all deficiencies in the internal control that might be significant deficiencies and, accordingly, would not necessarily disclose all significant deficiencies that are also considered to be material weaknesses. However, we believe the significant deficiency described above, item I-A-09, is a material weakness.

#### Compliance

As part of obtaining reasonable assurance about whether the City's financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit and, accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*. However, we noted a certain immaterial instance of non-compliance or other matters that are described in Part II of the accompanying Schedule of Findings.

Comments involving statutory and other legal matters about the City's operations for the year ended June 30, 2009 are based exclusively on knowledge obtained from procedures performed during our audit of the financial statements of the City. Since our audit was based on tests and samples, not all transactions that might have had an impact on the comments were necessarily audited. The comments involving statutory and other legal matters are not intended to constitute legal interpretations of those statutes.

The City's responses to findings identified in our audit are described in the accompanying Schedule of Findings. While we have expressed our conclusions on the City's responses, we did not audit the City's responses and, accordingly, we express no opinion on them.

This report, a public record by law, is intended solely for the information and use of the officials, employees, and citizens of the City of Manson and other parties to whom the City may report. This report is not intended to be and should not be used by anyone other than these specified parties.

We would like to acknowledge the many courtesies and assistance extended to us by personnel of the City during the course of our audit. Should you have any questions concerning any of the above matters, we shall be pleased to discuss them with you at your convenience.

Winther, Stew & G. LLP

January 20, 2010

#### CITY OF MANSON SCHEDULE OF FINDINGS FOR THE YEAR ENDED JUNE 30, 2009

#### Part I: Findings Related to the Financial Statements

#### **Instances of Noncompliance:**

No matters were noted

#### Reportable Condition:

I-A-09 <u>Segregation of Duties</u> - One important aspect of internal control over financial reporting is the segregation of duties among employees to prevent an individual employee from handling duties which are incompatible. We noted employees were performing incompatible functions.

<u>Recommendation</u> - We realize that it is difficult to appropriately segregate duties when the number of employees is limited. Therefore, we recommend the Council maintain their diligence in the review of the financial records.

Response - We will continue our review.

Conclusion - Response accepted.

#### CITY OF MANSON SCHEDULE OF FINDINGS - Continued FOR THE YEAR ENDED JUNE 30, 2009

#### Part II: Other Findings Related to Required Statutory Reporting

- II-A-09 <u>Certified Budget</u> Disbursements during the year ended June 30, 2009 did not exceed the amounts budgeted.
- II-B-09 <u>Questionable Disbursements</u> We noted no expenditures for parties, banquets, or other entertainment for employees that we believe may not meet the requirements of public purpose as defined in an Attorney General's opinion dated April 25, 1979.
- II-C-09 <u>Travel Expense</u> No expenditures of City money for travel expenses of spouses of City officials or employees were noted.
- II-D-09 <u>Business Transactions</u> We noted no business transactions between the City and City officials or employees.
- II-E-09 Bond Coverage Surety bond coverage of City officials and employees is in accordance with statutory provisions. The amount of coverage should be reviewed annually to ensure that the coverage is adequate for current operations.
- II-F-09 <u>Council Minutes</u> No transactions were found that we believe should have been approved in the Council minutes but were not.
- II-G-09 <u>Deposits and Investments</u> We noted no instances of noncompliance with the deposit and investment provisions of Chapter 12B and 12C of the Code of Iowa and the City's investment policy.
- II-H-09 Revenue Notes The City's net revenues from sewer operations for the fiscal year ended June 30, 2009 and those established in the sewer budget for 2010 are below the bond resolution requirement to exceed 110% of required principal and interest payments.

<u>Recommendation</u> - The City should establish rates which will provide net revenues which exceed 110% of required principal and interest payments.

<u>Response</u> - We will establish sewer rates sufficient to satisfy the requirements for net revenues.

Conclusion - Response accepted.

#### CITY OF MANSON SCHEDULE OF FINDINGS - Continued FOR THE YEAR ENDED JUNE 30, 2009

#### Part II: Other Findings Related to Required Statutory Reporting - Continued

II-I-09 <u>Code of Ordinances</u> - We noted the City has not compiled a code of ordinances in the past five years as required by Chapter 380.8(2) of the Code of Iowa.

<u>Recommendation</u> - We recommend the City compile a code of ordinances in accordance with Chapter 380.8(2) of the Code of Iowa.

Response - We will consider compiling a code of ordinances when our budget allows.

<u>Conclusion</u> - Response acknowledged.